

Watershed Management Ordinance

Public Information on Proposed Amendment

Presented by

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Agenda

- WMO Background
- Clarifications and document improvements
- Noteworthy changes to the WMO
 - GI as non-qualified development
 - Redevelopment of WMO permitted sites
 - Watershed Specific Release Rates
 - StormStore New App H for stormwater trading
- Public Comments



WMO Background

- 2004: Public Act 093-1049
 - MWRDGC has stormwater authority for Cook County
- 2007-2013: Development and Public Review
 - Technical Advisory Committee and Public Comments
 - Economic Impact Study
- October 2013: Adoption
- April 17, 2014: First Amendment
- May 1, 2014: Effective Date
 - Existing Development Plans List (EDPL) projects exempt for one year
- July 10, 2014: IICP Amendment
- May 1, 2015: EDPL Expired
- February 15, 2018: Amendment
 - Clarifications, new earthwork permit, and limited volume control trading
- 2018: Development of Proposed Amendment





- Provisions moved within WMO to appropriate locations/order
- Redundancies removed/consolidated
- Guidance Details moved to TGM
 - Technical Guidance Manual was created after WMO adoption
- Definitions (Appendix A) revised for clarification
 - New or merged definitions
 - Modified definitions
 - Deleted definitions





Public Comment Draft Review

- Green double-underlined text Information has been reorganized and moved within the same Article
- Red text Information moved from a different Article or added for clarification. Substantial changes annotated in Public Comment Draft.
- Red strikethrough text Information moved to a different Article, moved to the TGM, or deleted for redundancy.
 Substantial changes annotated in Public Comment Draft.



Public Comment Draft Review

Numerical References during this presentation:

- "§ 123.45" Refers to the section in the Redline / Draft Amendment
- "Former § 123.45" Refers to the section in the current WMO, dated February 15, 2018



Clarifications and Document Improvements

- Throughout the WMO:
 - Delete "regulatory" relating to general floodplains and floodways Regulatory floodplains and floodways are delineated by FEMA, but do not include all areas that may be considered floodplains and/or floodways. The term "regulatory" remains when referencing a FEMA defined floodplain or floodway.
 - Delete "substantial improvement" language Regulated by local NFIP municipality and causes conflict, since WMO does not regulate inside buildings



Article 1 – Authority and Purpose:

§ 104 Relationship to the Sewer Permit Ordinance and Manual of Procedures

- Delete "prior to the effective date" in § 104.1 Not all Sewer Permit Ordinance permits were <u>issued</u> prior to the effective date, but they still retain rights, obligations, and liabilities under the SPO
- Delete former § 104.2 All SPO permits are now issued, complete, or cancelled, and no longer require status as "exempt" from the WMO



Article 1 – Authority and Purpose:

§ 104 Relationship to the Sewer Permit Ordinance and Manual of Procedures

Consolidate relationship between SPO and Article 7
 (qualified sewer) in § 104.3 – Combined with language
 from Article 7 regarding the regulation, permitting, and
 enforcement of qualified sewer under the SPO



Article 2 – Applicability and General Provisions:

§ 200 Scope of Regulation

- New § 200.4.C exemption for work in Lake Michigan –
 Shore protection work regulated by USACE and IDNR, and
 can be certified by a Professional Engineer, Professional
 Geologist, or Structural Engineer
- Delete District land provision in § 200.4.D Development follows City of Chicago stormwater provisions on Districtowned land



Article 2 – Applicability and General Provisions:

§ 201 Applicability

- New § 201.1.D(1) exemption for single-family home development greater than 0.50 acre outside the FPA – WMO does not regulate single-family home construction, only flood protection elevation
- Delete § 201.2.G Development on District land shall be subject to the same WMO provisions as non-District land. Additional lease requirements may apply.



Article 3 – Permit Requirements and Submittals:

§ 300 General Requirements and Limitation

- Revise § 300.3.B Clarify responsibility and recording requirements for development in unincorporated areas without a permittee
- New § 300.7 errors and omissions New provision to ensure minor errors or omissions of WMO requirements on a submittal document don't allow projects to be constructed inconsistent from WMO standards



Article 3 – Permit Requirements and Submittals:

§ 302 Watershed Management Permit Application Submittal

- Require only denial of FPA in § 302.1.E If present, the FPA submittal(s) will be required. Only need a certified denial in the general requirements.
- Revise § 302.2 to include all submittals and reference appropriate Permit Schedule forms – Reorganized § 302 -§ 307 and § 310, and guidance detail moved to TGM
- Revise § 302.2.B(5) Clarify when Schedule K is required to be submitted, and that the form must be notarized



Article 3 – Permit Requirements and Submittals:

§ 302 Watershed Management Permit Application Submittal

- Revise § 302.2.B(6) Clarify when Schedule L is required to be submitted, and that the form must be notarized
- Delete LONO option in § 302.2.D(2) A Corps issued LONO does not satisfy jurisdictional determination requirements. Only a JD or permit application indicate that the wetland is under Corps jurisdiction.
- Delete § 302.2.D(9) [former § 305.3.A(2)] The District does not verify wetland delineation boundary until a permit application and wetland submittal is received



Article 3 – Permit Requirements and Submittals:

§ 302 Watershed Management Permit Application Submittal

 Delete JD option in § 302.2.E(4) – A Corps issued Jurisdictional Determination is not required for waters already designated as "jurisdictional"

§ 303 Plan Set and Exhibits Submittal

- Revise § 303.2 to include all plan sheets Cover sheet requirements and individual plan sheets listed under this revised section
- New § 303.2.M New floodplain plan sheet requirements added to reference all flood protection areas



Article 3 – Permit Requirements and Submittals:

§ 303 Plan Set and Exhibits Submittal

- New § 303.3 New requirements for Plat of Survey
- Clarify Exhibit R requirements in § 303.4 Add requirement information needed to obtain an approved Exhibit R for the permit

§ 305 Construction Timeline Requirements and Approval of **Plan Revisions**

 Clarify extension information in § 305.1 – Extensions may be requested prior to construction start, as well as during construction



Article 3 – Permit Requirements and Submittals:

§ 306 Record Drawings

 Clarify record drawing requirements in § 306.3 and § 306.4 – As-built calculations and acreages needed for specific requirements of the WMO

§ 307 Recordation and Obligations of a Watershed Management Permit

 Revise § 307 – Clarify recording obligations for Schedule R and Exhibit R



Article 4 – Erosion and Sediment Control:

§ 400 Erosion and Sediment Control General Requirements

 Include all projects in § 400.1 – Development, maintenance, and demolition should be subject to erosion and sediment control requirements, not just development

§ 401 Temporary Erosion Control Requirements

 Clarify § 401.3 – Erosion control required when overland flow from the project discharges through un-stabilized area outside the project



Article 4 – Erosion and Sediment Control:

§ 402 Temporary Sediment Control Requirements

 Modify requirement for water discharge in § 402.8 – Consistent with IEPA ILR10 Permit, and not mandating contaminant analysis



Article 5 – Stormwater Management:

§ 502 Runoff Requirements

- Modify § 502.1 Indicate runoff is required when a WMO permit is required, consistent with Table 2, volume control and detention requirements
- Modify § 502.3.B Reference methodology to be used
- Clarify § 502.7 Route depends on whether detention is required, and reference § 502.9 (critical duration analysis)
- Modify § 502.9 Delete "for major stormwater systems", update SCS to NRCS curve number, and add "or a method approved by the District" to be consistent with § 504.10 20



Article 5 – Stormwater Management:

§ 502 Runoff Requirements

- Modify § 502.9 (C) The distributions must be used for every model, not just critical duration analysis
- Modify § 502.11 Move base flood provision to Article 6, and replaced with reference specific to runoff
- Clarify boundaries in § 502.17 Proximity to waterway measured from project area, and all development area must route to the waterway



Article 5 – Stormwater Management:

§ 503 Volume Control Requirements

- Split § 503.2 into two sections Differentiate between volume control storage and volume control practices
- Delete former § 503.4.B(2) Require all properties with site constraints look for off-site volume control
- Change limits to 'watershed' in § 503.4.B(5) Consistent with Watershed Specific Release Rate boundaries in Appendix B and Appendix E
- Modify § 503.4.C(2) Revise to incorporate flow-through practice requirements in the following section



Article 5 – Stormwater Management:

§ 504 Detention Requirements

- Modify § 504.3 Consistent with new Watershed Specific Release Rates in Appendix B
- New § 504.4 Calculation relationship between newly defined release rate terms
- Modify § 504.5.B(2) Clarify the area that may be subtracted from the release rate calculation
- Revise § 504.8 Include the new definition "required detention volume"



Article 5 – Stormwater Management:

§ 504 Detention Requirements

- Modify § 504.11.C Include depressional storage
- Clarify § 504.12 Requirements for tailwater conditions
- Clarify § 504.14 Requirements for backflow prevention
- Delete former § 504.14.C Require all properties look for off-site detention
- Change limits to 'watershed' in § 504.15 Consistent with Watershed Specific Release Rate boundaries in Appendix B and Appendix E



Article 6 – Flood Protection Areas:

§ 602 Requirements for Development within the Floodplain

- Revert § 602 title to previous version Requirements only apply to development <u>within</u> the floodplain
- Clarify foundation expansion in § 602.1 and § 602.2 –
 Foundation expansion is defined to remain consistent with NFIP without regulating building interiors
- Clarify § 602.6.A Comp storage cannot exist below the normal water level
- Revise § 602.13 LOMR requirements: If needed from FEMA, tie to RFI rather than "building construction"



Article 6 – Flood Protection Areas:

§ 602 Requirements for Development within the Floodplain

- Include reference to Parts 3700 and 3708 of Title 17 in § 602.24 – Sub-sections are verbatim from Illinois Admin Code. Reference part N, "specific construction approved by IDNR-OWR" in main section.
- Reference IDNR approval in § 602.25 Sub-sections are verbatim from Illinois Admin Code. Combine language and move guidance and detail to the TGM.



Article 6 – Flood Protection Areas:

§ 603 Requirements for Wetland Boundary, Quality, and Buffer Width Determination

 Clarify § 603.4 – Wetland submittal and delineation required for all wetlands. Corps JD required for wetlands within 100-feet of project.

§ 604 Requirements for Development Affecting the Function of Wetlands and Wetland Buffers

 New § 604.10.B(3) – Wetland creation is a mitigation measure



Article 6 – Flood Protection Areas:

§ 606 Riparian Environment Requirements

 Clarify § 606.2 – Riparian 'buffer' is the evaluation zone to determine if riparian environment exists



Article 7 – Requirements for Sewer Construction:

§ 700 General Sewer Construction Requirements

Clarify connection impact fees in § 700.8 – Reference
 Appendix F and clarify language

§ 701 Qualified Sewer Construction

- Clarify § 701.2.A Incorporate under which conditions single-family home service sewers are exempt
- Clarify § 701.2.D Septic systems discharging to sewers tributary to District facilities are not exempt



Article 7 – Requirements for Sewer Construction:

§ 701 Qualified Sewer Construction

- Clarify § 701.2.G Exemption applies only to footing drains that protect structure foundations
- Clarify § 701.2.H Remove reference to exempting volume control, as it is reviewed under a permit
- Modify § 701.3 Indicate inspections/televising and certain rehabilitation is not considered qualified



Article 7 – Requirements for Sewer Construction:

§ 702 Qualified Sewer Construction Requirements

- Clarify § 702.1.C (2) Cannot discharge sewage into stormwater facilities tributary to a waterway
- Clarify § 702.1.F Indicate stormwater may not enter sanitary sewer in any sewer area
- Modify § 702.2.C Incorporate language from Article 5 and consolidate all sewer separation requirements
- New § 702.2.E Provision to prevent septic conditions



Article 7 – Requirements for Sewer Construction:

§ 702 Qualified Sewer Construction Requirements

- New § 702.2.F Provision for bypass requirements
- New § 702.3 Specific qualified sewer construction requirements
- Consolidate § 702.3.A Consolidate all inspection manhole requirements
- Consolidate § 702.3.B Consolidate all industrial waste requirements



Article 7 – Requirements for Sewer Construction:

§ 702 Qualified Sewer Construction Requirements

- Revise § 702.3.C (2) Consolidate pump station requirements and make consistent with Title 35 and Recommended Standards for Wastewater Facilities
- New § 702.3.D Requirements for sewers crossing streams
- Revise § 702.3.F Consolidate all outfall requirements
- New § 702.3.G (3) Require inspection if sewers formerly tributary to a septic system are to be repurposed in lieu of constructing new ones



Article 7 – Requirements for Sewer Construction:

§ 702 Qualified Sewer Construction Requirements

 New § 702.3.H to be consistent with Article 3 – Privateto-private sewer connections, within the property interest, require written permission from the owner and a recorded maintenance agreement



Article 8 – Infiltration/Inflow Control Program:

§ 808 Administrative Proceedings: Notice of Non-Compliance

 Clarify § 808.7 – Update time frame to 60 days to be consistent with § 808.3

§ 811 Show Cause Hearing and Imposition of Penalties by the Board of Commissioners

 Clarify § 811.8.A – Revise show-cause penalty to be consistent with § 808.7



Article 9 – Maintenance:

§ 901 Permitted Facility Operation and Maintenance

 Delete former § 901.4 – Requirements for facilities connecting to District infrastructure are covered in the Sole Permittee section of Article 3



Article 10 – Inspections:

§ 1001 General

 Split § 1001.4 into two sections – Separate underground stormwater facilities from sewers and trenches

§ 1003 Request for Final Inspection

 Clarify § 1003.2 – The District is responsible for scheduling Final Inspection, not the applicant



Article 11 – Variances:

§ 1101 Petition for Variance

 Clarify § 1101.3.D & E – The entire property survey is required and the applicant must identify persons within 250 feet of the property line, not the project boundary

§ 1102 Notice of Petition

- New § 1102.3.F Add notice that variance administrative rules will be available on District's website
- Clarify § 1102.4 & § 1102.5 Certificate of publication and notice must be filed and deadline changed to provide consistency with timeline for other requirements



Article 11 – Variances:

§ 1102 Notice of Petition

 New § 1102.7 – Failure to file required documents can be a basis for denying variance petition

§ 1103 Standards

 Clarify § 1103.1.C – The District can only grant the minimum variance necessary



Article 11 – Variances:

§ 1104 Submission of Written Comments

- Clarify written comment period in § 1104.1 Ensures it is open for no less than 21 days after notice sent to individuals
- New § 1104.3 Make clear that all public comments will be provided to the applicant

§ 1105 Determination by the District

 New § 1105.1 – Administrative change to make clear that variances can be heard by Board or designee, consistent with other WMO procedures



Article 11 – Variances:

§ 1105 Determination by the District

- Delete former § 1105.3 and § 1105.4 Provide consistency between WMO administrative proceedings and other District hearings
- Clarify § 1105.6.A Report must contain basis for recommendation
- Add cost provision to § 1105.6.B Clarify who bears cost of transcript
- New § 1105.8 Final decision rests with the Board
- Clarify § 1105.9 Require provisions of Board's final order



Article 12 – Prohibited Acts, Enforcement, and Penalties:

§ 1201 Administrative Proceedings: Notice of Violation

• Change deadline in § 1201.7 – Comply with timeline indicated in § 1201.3

§ 1204 Show Cause Hearing and Imposition of Civil Penalties by the Board of Commissioners

Clarify § 1204.8.A – Range of penalties to be assessed



Article 13 – Appeals:

§ 1301 Appeals to the Director of Engineering

 Amend deadline in § 1301.3 – Allow flexibility in time sensitive appeals

§ 1302 Appeals to the Board of Commissioners

- New § 1302.3 replaces former § 1302.3 and § 1302.5 –
 Make clear that appeals can be heard by Board or designee, consistent with other WMO procedures
- Add cost provision to § 1302.7 Clarify who bears cost of transcript



Article 14 – Administration:

§ 1402 Role of an Authorized Municipality

- Specify Elevation Certificates in § 1402.2.G(4) Specify 'definition language' here and remove from Appendix A
- New § 1402.3.D Insert "conflict of interest" provision for Professional Engineers employed by Authorized Municipalities who review permits



Appendices:

- No Changes Proposed for:
 - Appendix C SPO and MOP
 - Appendix D Watershed Service Areas
 - Appendix G Intergovernmental Agreements





Appendix A – New Definitions:

 Actual Release Rate – Replaces 'Allowable Release Rate' and clarifies § 504

The release rate from the **outlet control structure** of a **detention facility** at the 100-year high water elevation.

 Applicant – Used throughout the WMO to cover all parties responsible for a permit

The **permittee**, **co-permittee**, **sole permittee**, or their designated **Professional Engineer**, who submits a **Watershed Management Permit** application.



Appendix A – New Definitions:

Circular 173 – Added to clarify § 502 and § 504

Huff, Floyd A. "Time Distributions of Heavy Rainstorms in Illinois. Illinois State Water Survey," Champaign, Circular 173, 1990.

Control Structure – Added to clarify § 504

The **structure** (i.e. restrictor) that controls the flow rate out of the **detention facility** such that the **required detention volume** is provided.



Appendix A – New Definitions:

Detention Service Area – Added to clarify § 505

All areas accounted for when calculating the **gross** allowable release rate. This term shall include tributary areas and unrestricted areas considered in the design of a detention facility.

• Gross Allowable Release Rate – Replaces 'Allowable Release Rate' and clarifies § 504

The maximum allowable release rate from a detention facility without adjustments due to existing depressional storage and/or unrestricted flow



Appendix A – New Definitions:

 Net Allowable Release Rate – Replaces 'Allowable Release Rate' and clarifies § 504

The maximum allowable release rate from a **detention facility** that is adjusted due to **depressional storage** and/or **unrestricted flow**.

 Project – Used throughout the WMO to cover all proposed work, not just development portions

Any human-induced activity, including **development**, **redevelopment**, **demolition**, **maintenance activities**, and **qualified sewer** construction.



Appendix A – New Definitions:

Required Detention Volume – Added to clarify § 504

The volume required to be provided within a **detention facility** to store the 100-year **storm event** within a 24-hour duration at the **actual release rate**.

Sewer System Owner – Added to clarify Articles 7 and 8

The municipality, township, or sanitary district that owns and/or is responsible for the maintenance and operation of a sewer system. The sewer system owner is a permittee for a Watershed Management Permit that includes qualified sewer.



- Accessory Structure Clarify the structure does not have to be associated with an existing building
- Appellant Add 'permittee' to as a potential entity who may appeal a permit, as not all permits have copermittees
- Connection Impact Fee Clarify when this fee applies
- Critical Duration Analysis Indicate the storm events for which this should be analyzed
- Design Runoff Rate Include critical duration analysis



- Existing Detention Facility Expand to post-WMO facilities for consistency with revised redevelopment provisions of § 505
- Major Stormwater System Indicate this is calculated based on the critical duration storm event
- Native Planting Conservation Area Remove limitation to just unrestricted flows to encourage use throughout
- Non-Qualified Development Expand list of what can be considered non-qualified to be consistent with § 501.3



- Offsite Detention Facility Clarify tributary area to distinguish from regional facilities that serve a property
- Offsite Volume Control Practice Practices should not collect from a development area, but instead an existing impervious area to avoid "double-crediting"
- Permittee Clarify who serves as permittee based on project scope (development vs. qualified sewer)
- Property Interest Consolidate 'Parcel', 'Ownership', and 'Interest' into new term



- Qualified Sewer Remove 'Construction' from title and clarify it begins at the building foundation wall
- Underdrain Clarify does not include footing drains
- Unrestricted Flow Indicate requirement to include in 'Net Allowable Release Rate' calculations



Appendix A – Definitions not used in WMO:

- Existing Development Plans List (no longer used)
- Existing Manufactured Home Park or Subdivision
- Expansion to an Existing Manufactured Home Park or Subdivision
- Manufactured Home
- Manufactured Home Park or Subdivision
- New Construction
- New Manufactured Home Park or Subdivision
- Other Wastes
- Professional Engineering
- Start of Construction
- Substantial Damage
- Substantial Improvement (no longer used)



Appendix A – Redundant Definitions:

- Drainage Area
- Erosion and Sediment Control Practices
- Hydraulically Equivalent Compensatory Storage
- Isolated Wetland Buffer
- Jurisdictional Wetlands
- New Impervious Area
- Non-Qualified Sewer Construction



Appendix A – Unnecessary Definitions:

- Dam
- Hydrology
- Isolated Wetland Submittal

- Lake
- Sediment Basin
- Silt Fence
- Stabilization or Stabilized

Appendix A – Defined in WMO body:

- CCSMP
- Elevation Certificates
- Illinois Recommended Standards for Sewage Works
- Recommended Standards for Wastewater Facilities
- Sewage and Waste Control Ordinance
- Standards Specification for Water & Sewer Construction in Illinois



Appendix A – Deleted Definitions:

- Allowable Release Rate Replace with 'Net Allowable Release Rate', 'Gross Allowable Release Rate', and 'Actual Release Rate' for clarity
- Appropriate Use No need for WMO definition: defined by IDNR-OWR, and WMO mandates "as approved by IDNR-OWR"
- Building Envelope Causes confusion with plumbing code, which is 5-feet outside foundation wall. The foundation wall is now referenced throughout the WMO.



Appendix A – Deleted Definitions:

- Disturbed Area Merge to create new 'Project' definition
- Ownership Merge to create new 'Property Interest' definition
- Parcel Merge to create new 'Property Interest' definition: All remaining uses consistent with dictionary definition
- Site Merged to create to 'Project' and 'Property Interest' definitions



Appendix E – Watershed Planning Areas

- Revise Map
 - All areas of Cook County are assigned an area
 - Based on Watershed Release Rate results
 - Printer friendly black/white color scheme



Appendix F – Permit Fees

- Section I Include SFHA permit and delete note
- Section II Include 'zero-fee' option
 - Detention based on 'tributary area', not 'development'
 - Remove 'Large Nomograph' due to accuracy concerns
- Section V Clarification for Recordation Deposit
- *Note Add * to Section IV(A), Sewer Inspection Fee
 - Tributary to a waterway is fee exempt
 - How to calculate underground detention fee



NOTEWORTHY CHANGES



TO THE WMO



Article 5 – Stormwater Management

- Green Infrastructure as Non-Qualified Development:
 - New § 501.3 Green infrastructure that replaces what would otherwise be in-kind maintenance can be considered non-qualified and detention is not required









Article 5 – Stormwater Management:

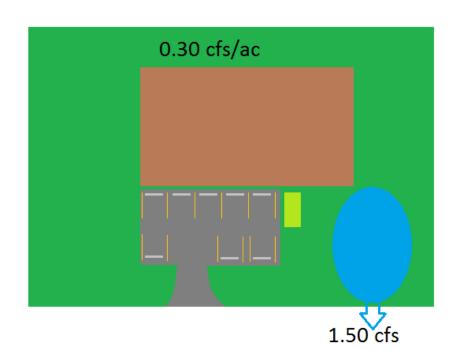
§ 505 Development and Redevelopment Tributary to Existing Detention Facilitates

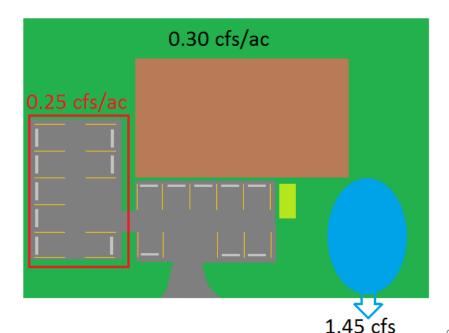
- Current allowances for redevelopment only consider adequacy of detention volume by comparing runoff coefficient / curve number
- Allowances are revised to consider the watershed specific release rate requirements for the redevelopment area
 - Deleted former § 505.2.B " 0.10 ac-ft or within 2%" allowance deleted and replaced with a new allowance for existing control structures
 - Added § 505.2.A Added to verify the release rate of existing control structures
 - Clarify new § 505.2.B Verify the volume of existing detention facilities



Article 5 – Stormwater Management:

 New § 505.3 – Development tributary to an existing detention facility must provide additional detention volume at the new release rate using Bulletin 70 rainfall data and the design methodology originally permitted as a proportion of the detention service area







Article 5 – Stormwater Management:

- Added § 505.4 Replaces the old "0.10 ac-ft or 2%" volume allowance with requiring the control structure be updated every 40% of detention service area redevelopment or any individual redevelopment that is 25% of the detention service area
- Added § 505.5 Requires that release rates of existing detention facilities be modified based on the Watershed Specific Release Rate on a pro-rated basis

Watershed Specific Release Rate Analysis: Cook County, Illinois

Amanda Flegel, Gregory Byard, Sally McConkey, Nicole Gaynor, Christopher Hanstad, Zoe Zaloudek



Illinois State Water Survey
PRAIRIE RESEARCH INSTITUTE

Project Objective

Release rate selection objective:

Determine regulatory release rates that mitigate the impacts of development by maintaining the 1% annual-chance flood event elevations at or below current levels.

Technical Advisory Committee Meetings

Date	Meeting Purpose
November 4, 2015	Proposed Methodology Overview, Pilot Watershed Analysis, QA of Base Conditions Models, Regional Project Incorporation
July 19, 2016	Review of Methodology, Sensitivity Analyses, Analysis Metrics, Land Use Development, Factors that Impact Release Rate Selection, Draft Results for Pilot Watersheds
January 17, 2018	Pilot Watershed Results, Watershed Extents to be Studied, LEAM Analysis
May 9, 2018	Selected Future Development Levels, Watershed Planning Area Modeling Status
December 12, 2018	Watershed Specific Release Rate Study Technical Review

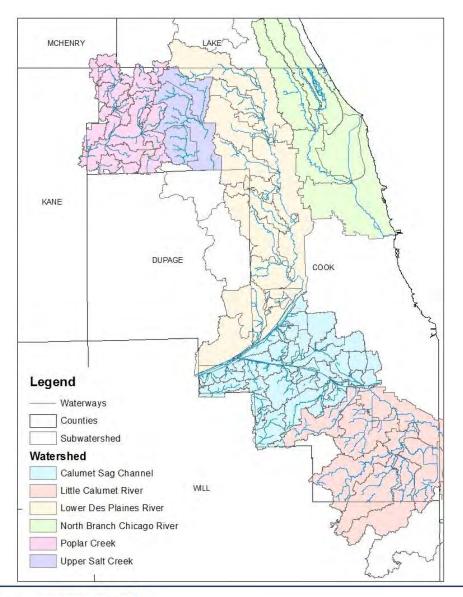
Methodology

Phase I

- Evaluate two pilot study areas
- Develop streamlined methodology and set of assumptions
- Evaluate release rates for pilot study areas and garner technical feedback

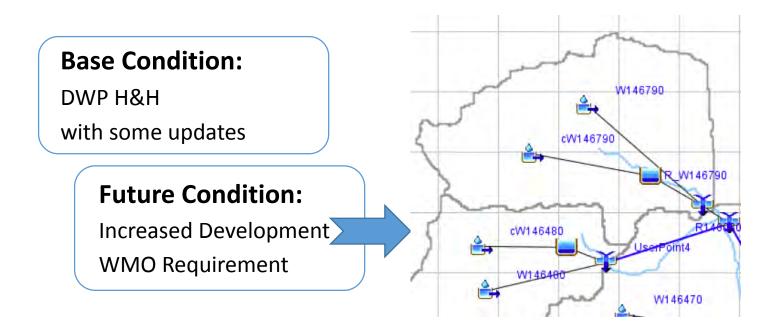
Phase II

- Apply the methodology developed in Phase I in each Watershed Management Area
- Evaluate release rates for watersheds under WMO regulation





Basis of Methodology



Model Elements

- Watershed
- Subwatershed
- Subbasin

Subwatershed Selection

- Identify key, selection controlling subwatersheds based on Phase 1 results
- Unnecessary to model every last acre

Selected Methodology

Base Model

 DWP Unsteady State HEC-HMS and HEC-RAS Models, analyzed at critical duration Updated for recent major stormwater projects

Future Development

Uniform 40%
 Development/Redevelopment
 Meeting the WMO (with adjustments for preserve lands)

 Uniform development was selected to evaluate release rates. 40% was supported by land use change analysis

Detention

 Modeled reservoirs meeting various Watershed Release Rates for the 100-year 24-hour storm with separate control volume • Linear hydrograph modeled with storage-discharge functions.

Release Rate

 0.15, 0.2, 0.25, and 0.3 cfs/acre were analyzed Outside of the WMO regulatory area the release rate of the adjoining jurisdiction was applied

Watershed Specific Release Rate Analysis: Calumet Sag Watershed

Base Model Summary

Modeled Subwatersheds

- **Tinley Creek**
- **Stony Creek**

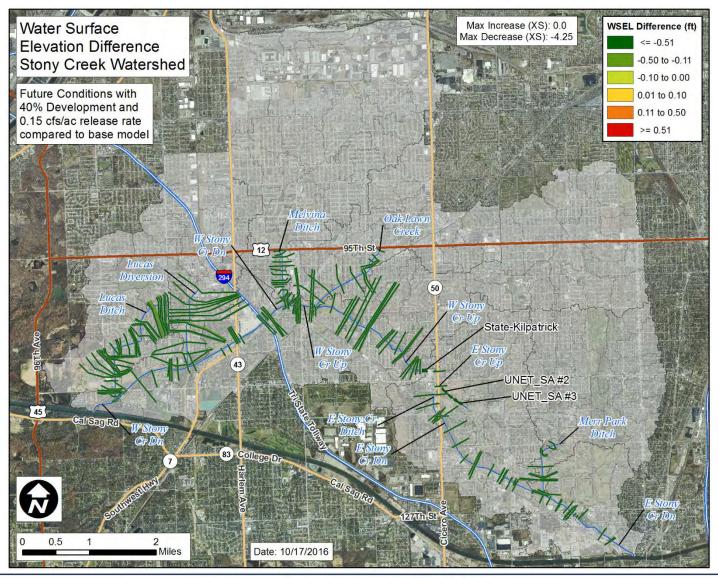
Base Runoff Rates

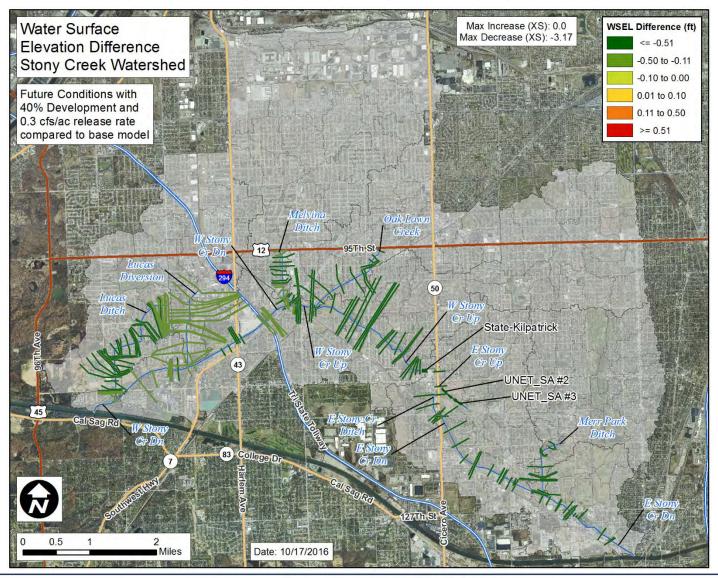
		Critical duration	on	
	Subwatershed	Average Base Conditions Peak Runoff Rate (cfs/acre)	Subbasin Base Conditions Peak Runoff Rate Range (cfs/acre)	Critical duration event
	Stony Creek	0.69	0.35 - 0.94	12hr
Sag	Lucas Ditch	0.66	0.45 - 0.80	12hr
1	Lucas Diversion Ditch	0.77	0.62 - 0.93	12hr
ue.	Melvina Ditch	0.77	0.64 - 0.97	12hr
Calumet	Merr Park Ditch	0.73	0.63 - 0.85	12hr
ပိ	Oak Lawn	0.78	0.62 - 0.87	12hr
	Tinley Creek	0.72	0.57 - 1.00	12hr

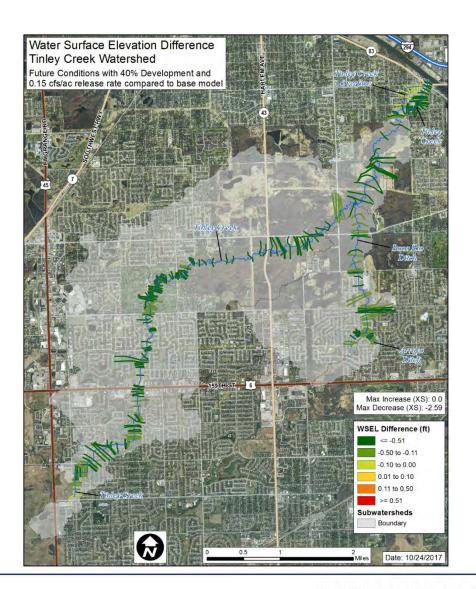
Updates to Base Model

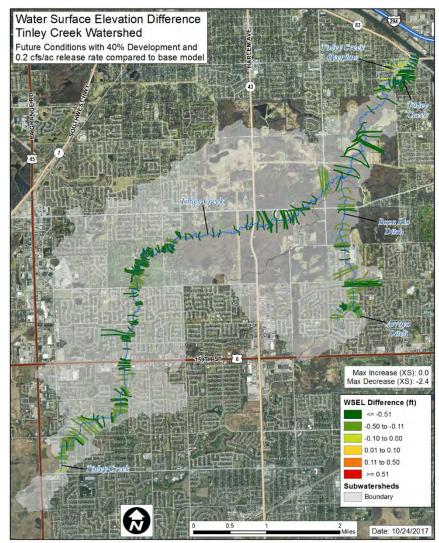
Watershed Activities Requiring Base Model Updates

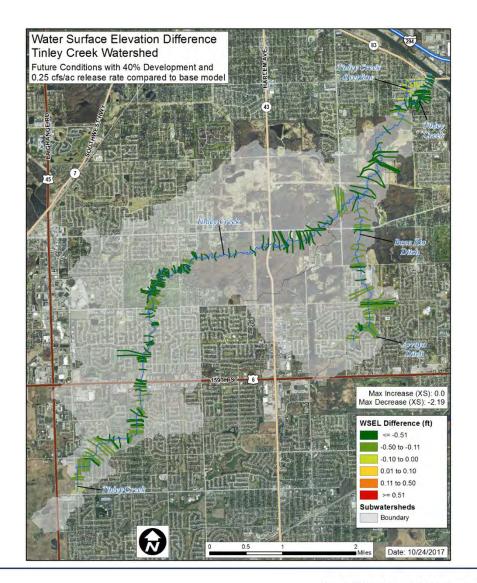
- Tinley Creek: Incorporation of Stormwater Project 10-883-AF/LOMR 16-05-7359R
- Tinley Creek: Incorporation of Stormwater Project 10-882-DF

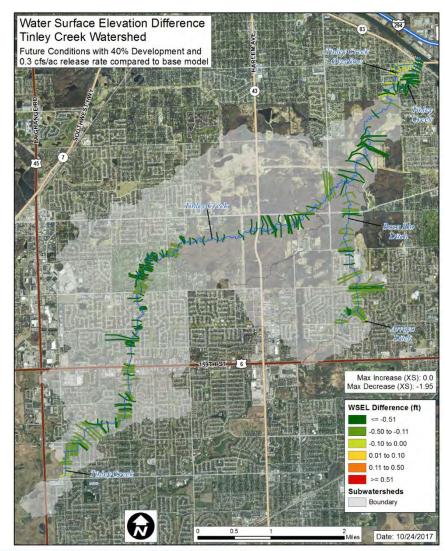












Analysis of Effect of Release Rates

			W	MO rel	ease rate	е	Total
Creek		Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
] N	Ma	Stream length with increase in peak WSEI> 0.1' (ft)	0	0	0	0	
Stol	Suk	Stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	0.0%	0.0%	75,359
		Reservoirs in RAS model with increases > 0.5'	0	0	0	0	

		W	MO rel	ease rate	е	Total
Creek ershed	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
ıley wat	Stream length with increase in peak WSEI> 0.1' (ft)	0	0	0	0	00.550
Tinl	Stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	0.0%	0.0%	90,668
	Reservoirs in RAS model with increases > 0.5'	0	0	0	0	

Watershed Specific Release Rate Analysis: North Branch Chicago River Watershed

Base Model Summary

Modeled Subwatersheds:

- North Branch Chicago River (Upstream of North Shore Channel)
- West Fork North Branch Chicago River
- Middle Fork North Branch Chicago River
- Skokie River

Base Runoff Rates

		24 ho	24 hour				
	Subwatershed	Average Base Conditions Peak Runoff Rate (cfs/acre)	Subbasin Base Conditions Peak Runoff Rate Range (cfs/acre)	Critical duration event			
North Branch Chicago River	West Fork	0.41	0.21 - 0.76	24 hr			
Brar o Ri	Middle Fork	0.32	0.13 - 0.59	24 hr			
rth	Skokie	0.27	0.12 - 0.62	24 hr			
No	North Branch US	0.32	0.17 - 0.51	24 hr			

Updates to Base Model

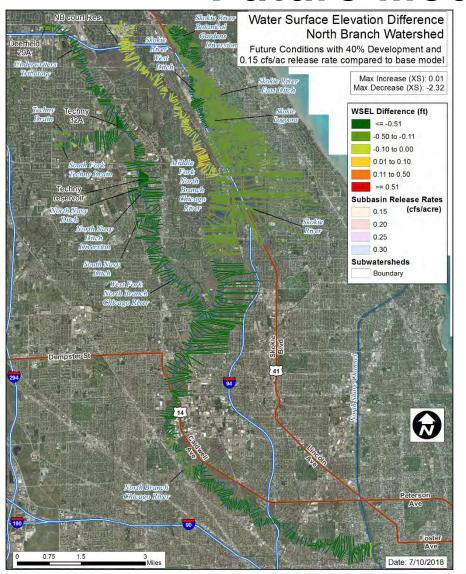
Watershed Activities Requiring Base Model Updates

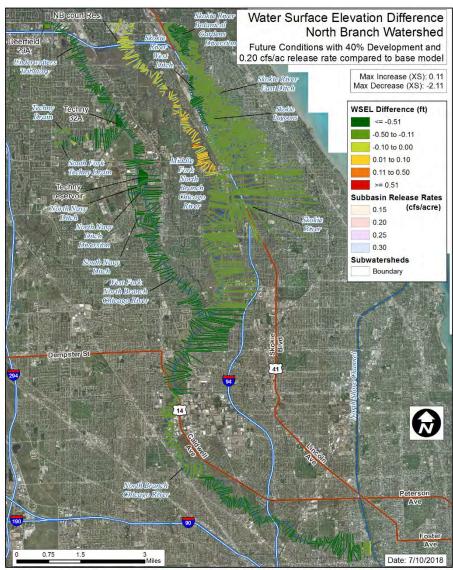
Stormwater Project 14-IGA-07 (MS-07): Albany Park Diversion Tunnel

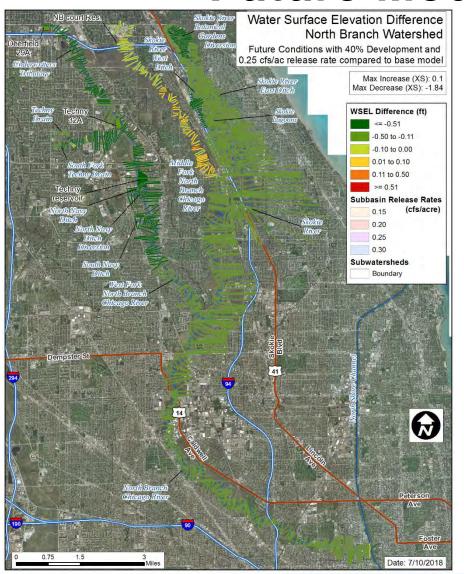
Special Considerations

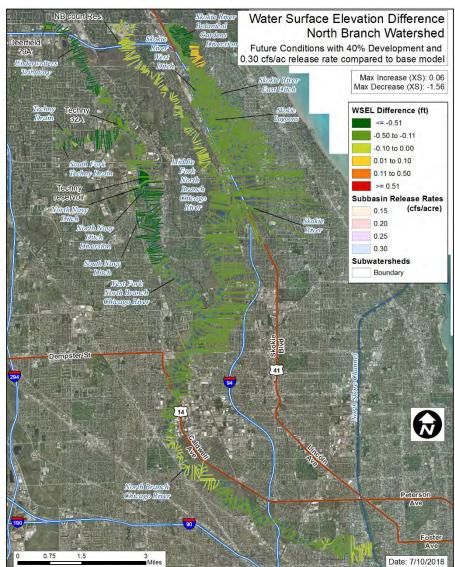
Significant portions of watershed falls outside the jurisdiction of the WMO and Lake County watershed release rates were applied











Analysis of Effect of Release Rates

go	b _			WMO release rate				
ch Chicago	၇၂	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length	
sranch	. Wa	Stream length with increase in peak WSEI> 0.1' (ft)	0	108	108	0	205 550	
th B	Rive	Stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	0.0%	0.0%	286,663	
No	_	Reservoirs in RAS model with increases > 0.5'	0	0	0	0		

Watershed Specific Release Rate Analysis: Poplar Creek Watershed

Base Model Summary

Modeled Subwatersheds:

- Poplar Creek
- Poplar Creek South Branch
- Poplar Creek Lord's Park Tributary
- Poplar Creek Railroad Tributary

- Poplar Creek Schaumburg Branch
- Poplar Creek East Branch
- Poplar Creek Tributary A

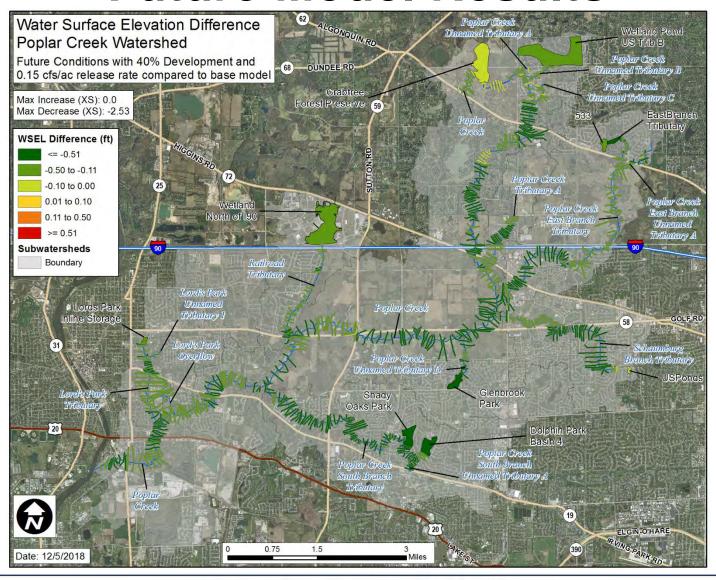
Base Runoff Rates

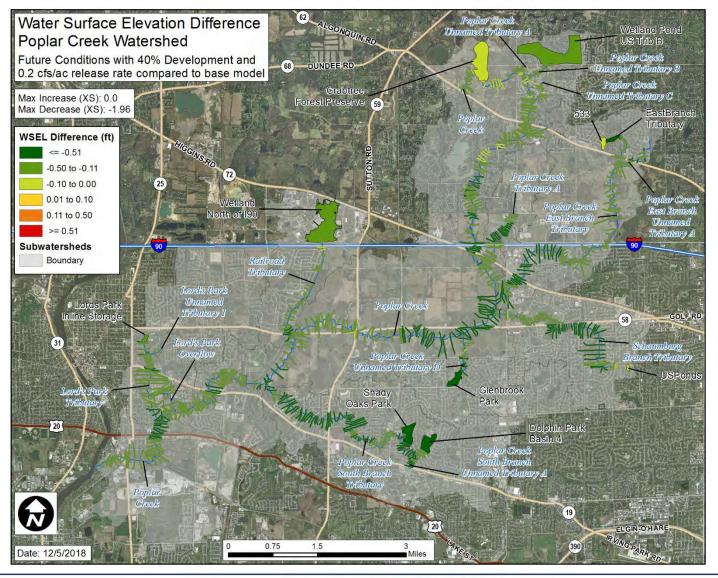
		24	hour	
	Subwatershed	Average Base Conditions Peak Runoff Rate (cfs/acre)	Subbasin Base Conditions Peak Runoff Rate Range (cfs/acre)	Critical duration event
	Tributary A	0.43	0.27 - 0.73	24 hr
 	East Branch	0.44	0.22 - 0.67	24 hr
Creek	Schaumburg	0.55	0.38 - 0.74	24 hr
۳.	Railroad Tributary	0.35	0.27 - 0.71	24 hr
Poplar	South Branch	0.49	0.24 - 0.75	24 hr
P ₀	Lord's Park Tributary	0.39	0.29 - 0.71	24 hr
	Main stem Poplar Creek	0.37	0.14 - 0.67	24 hr

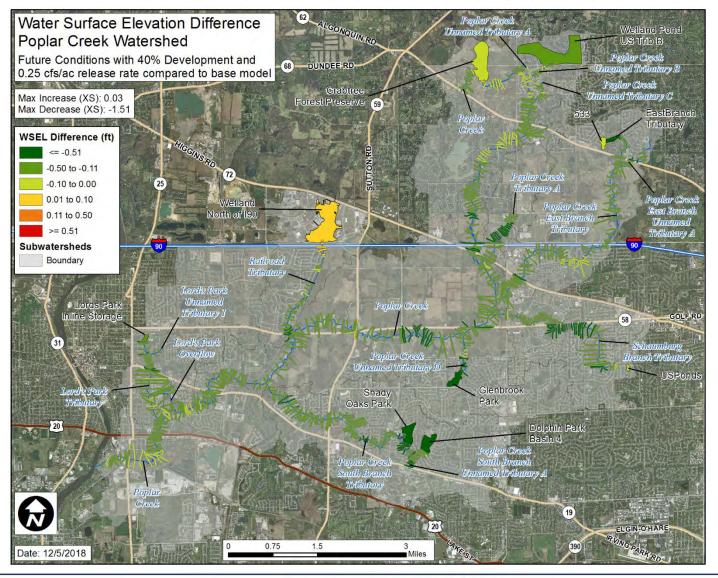
Updates to Base Model

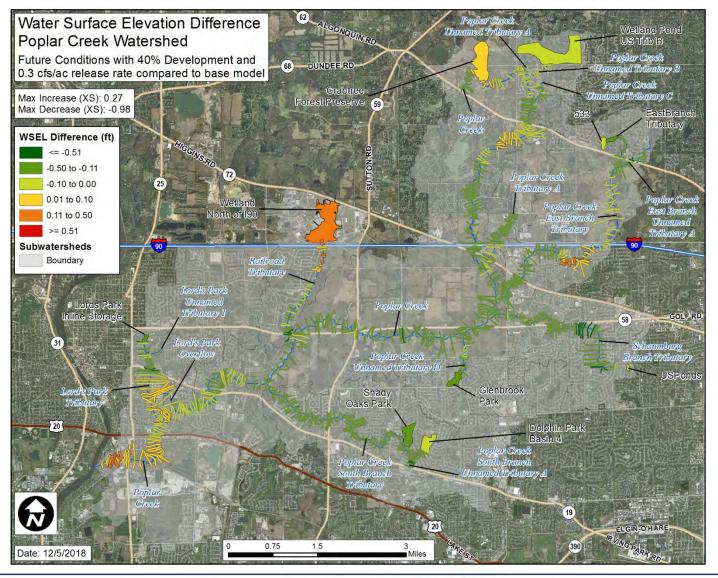
Watershed Activities Requiring Base Model Updates

Poplar Creek Schaumburg Branch: LOMR 12-05-7136P









Analysis of Effect of Release Rates

			W	MO rel	/IO release rate			
Creek	shec	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length	
plar	ater.	Stream length with increase in peak WSEI> 0.1' (ft)	0	0	0	2,448	200 100	
Popl	3	Stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	0.0%	1.2%	203,498	
		Reservoirs in RAS model with increases > 0.5'	0	0	0	0		

Watershed Specific Release Rate Analysis: Little Calumet River Watershed

Base Model Summary

Modeled Subwatersheds:

- **Butterfield Creek**
- North Creek

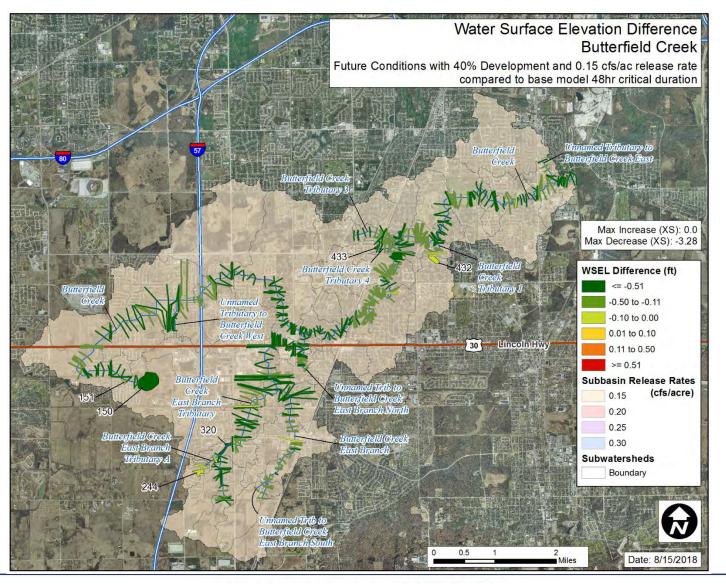
Base Runoff Rates

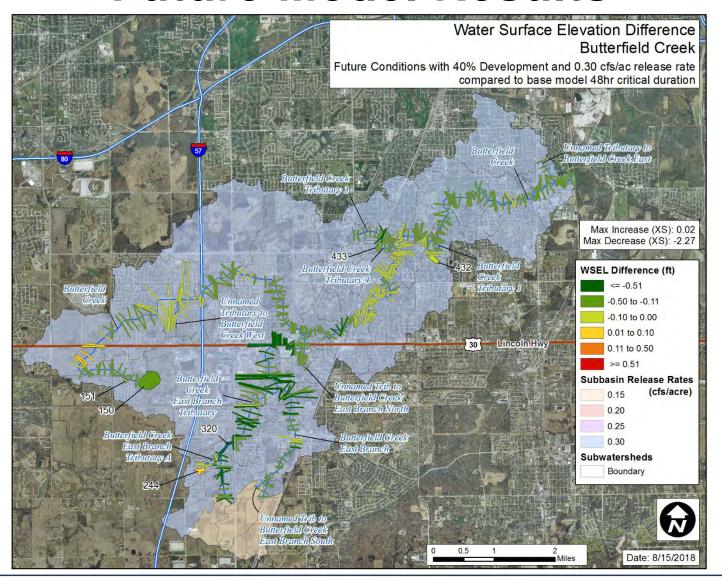
		Critical duration		
	Subwatershed	Average Base Conditions Peak Runoff Rate (cfs/acre)	Subbasin Base Conditions Peak Runoff Rate Range (cfs/acre)	Critical duration event
Little alumet	Butterfield Creek	0.43	0.30 - 0.64	48 hr
Lit Calu	North Creek	0.35	0.20 - 0.52	48 hr

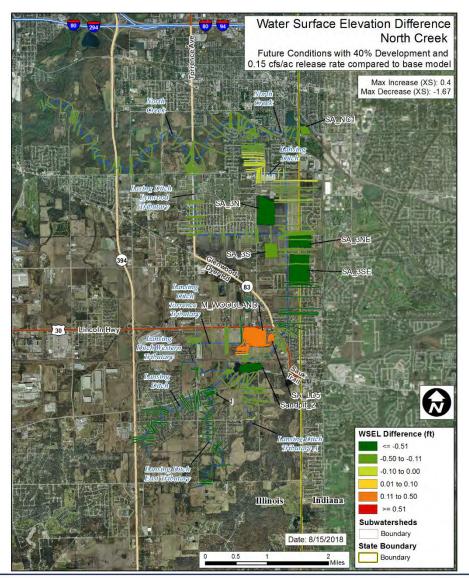
Updates to Base Model

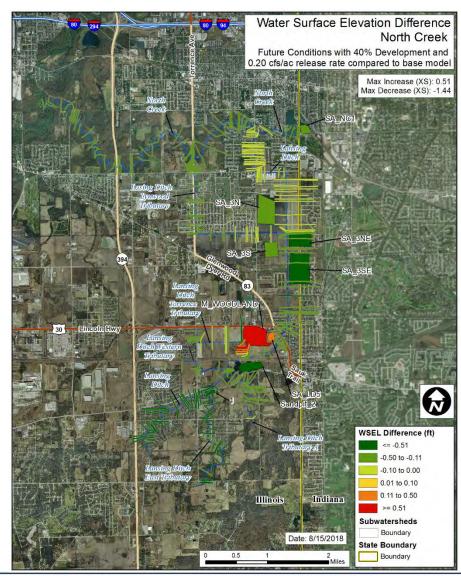
Watershed Activities Requiring Base Model Updates

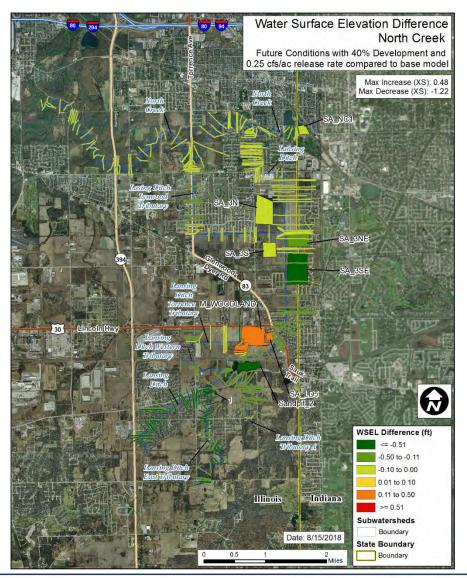
- Butterfield Creek East Branch QA/QC: Omitted Secondary Railroad Culvert
 - Northwest of Sauk Trail and Governors Highways in Matteson, IL
 - Updated Water Surface Elevations from approximately Western Avenue to Sauk Trail

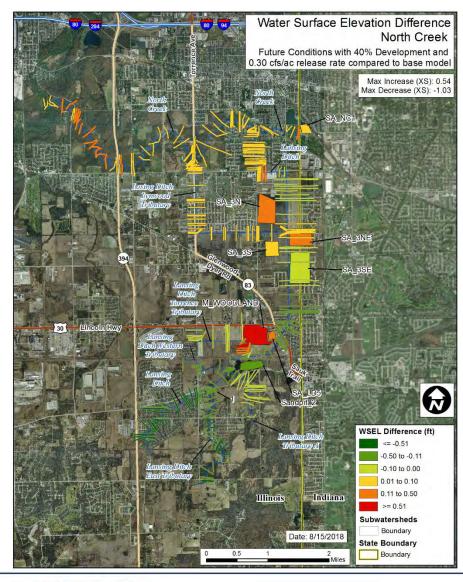












Analysis of Effect of Release Rates

			W	MO rel	ease rat	Total	
ld Creek		Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
erfiel	wat	Stream length with increase in peak WSEI> 0.1' (ft)	0	0	0	0	
Butte	Suk	Stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	0.0%	0.0%	136,447
		Reservoirs in RAS model with increases > 0.5'	0	0	0	0	

		W	MO rel	ease rat	е	Total
Cree ersh	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
orth	Stream length with increase in peak WSEI> 0.1' (ft)	1,066	1,066	1,066	10,796	
Nc Sub	Stream length with increase in peak WSEI> 0.1' (ft) Stream length with increase in peak WSEI> 0.1' (%) Reservoirs in RAS model with increases > 0.5'	0.9%	0.9%	0.9%	9.0%	120,272
	Reservoirs in RAS model with increases > 0.5'	0	1	0	1	

Watershed Specific Release Rate Analysis: Upper Salt Creek Watershed

Base Model Summary

Modeled Subwatersheds:

- Upper Salt Creek Mainstem
- Upper Salt Creek West Branch
- Upper Salt Creek Arlington Heights Branch

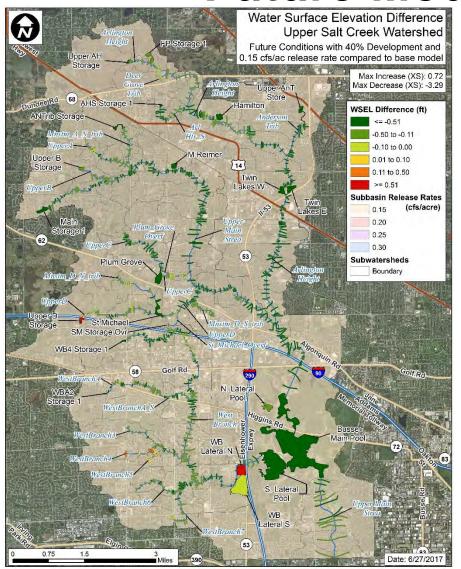
Base Runoff Rates

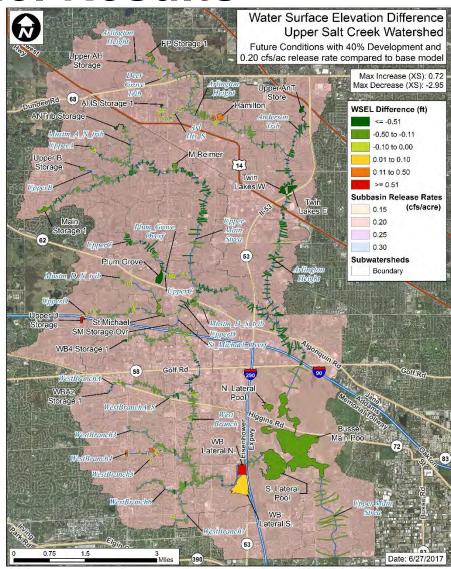
		24 hour	24 hour		
	Subwatershed	Average Base Conditions Peak Runoff Rate (cfs/acre)	Subbasin Base Conditions Peak Runoff Rate Range (cfs/acre)	Critical duration event	
ialt	Upper Salt Creek Mainstem	0.36	0.11 - 0.68	24 hr	
Upper Salt Creek	Arlighton Heights Branch	0.35	0.14 - 0.63	24 hr	
dn	West Branch	0.26	0.11 - 0.55	24 hr	

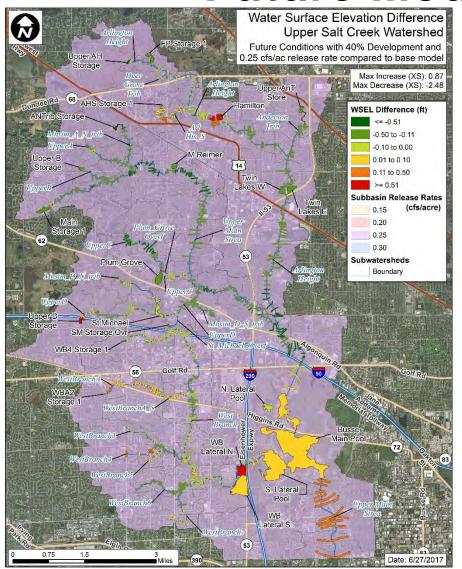
Updates to Base Model

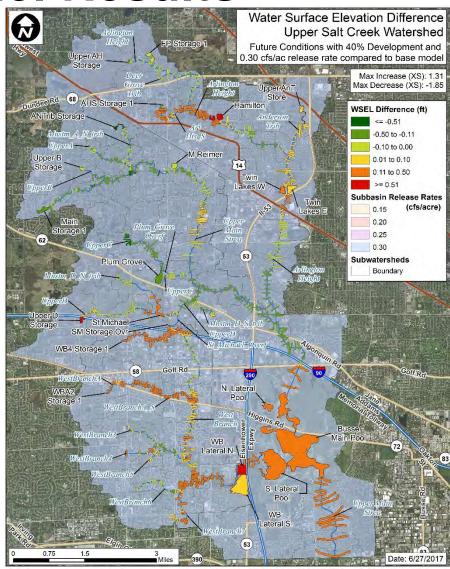
Watershed Activities Requiring Base Model Updates

- Arlington Heights Branch: Stormwater Project 10-884-AF
- Upper Salt Creek: Busse Reservoir Active Gate Operations









Analysis of Effect of Release Rates

		W	MO rel	ease rate	е	Total
ilt Creek	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
er Salt	Stream length with increase in peak WSEI> 0.1' (ft)	2,200	2,530	15,794	,	
Upper	Stream length with increase in peak WSEI> 0.1' (%)	0.8%	0.9%	5.6%	29.7%	282,780
_	Reservoirs in RAS model with increases > 0.5'	2	2	3	3	

Watershed Specific Release Rate Analysis: Des Plaines River Watershed

Base Model Summary

Modeled Subwatersheds:

- 67th Street Ditch
- Addison Creek
- Buffalo Creek
- Crystal Creek
- Des Plaines Tributary A
- Fast Ditch
- Flagg Creek

Special Considerations

Des Plaines River Mainstem

- Feehanville Ditch
- Farmer/Prairie Creeks
- **Golf Course Tributary**
- McDonald Creek
- Silver Creek
- Salt Creek
- Weller Creek
- Willow Creek



Base Model Summary

Base Runoff Rates

		24	hour	Critical		
	Subwatershed	Average Base Conditions Peak Runoff Rate (cfs/acre)	Subbasin Base Conditions Peak Runoff Rate Range (cfs/acre)	Average Base Conditions Peak Runoff Rate (cfs/acre)	Subbasin Base Conditions Peak Runoff Rate Range (cfs/acre)	Critical duration event
	67th Ditch	0.61	0.58 - 0.66	0.71	0.65 - 0.83	2 hr
	Addison Creek	0.45	0.25 - 0.84			24 hr
	Buffalo Creek	0.27	0.19 - 0.52	-		24 hr
	Crystal Creek	0.45	0.39 - 0.75	0.47	0.39 - 0.89	12 hr
	Tributary A	0.49	0.47 - 0.53	0.51	0.49 - 0.55	18 hr
River	East Ditch	0.51	0.41 - 0.78	0.52	0.35 - 1.21	2 hr
S	Feehanville Ditch	0.27	0.23 - 0.54			24hr
Plaines	Flag Creek	0.40	0.23 - 0.85	-		24 hr
Pa	Farmers Prairie	0.59	0.25 - 1.08	0.69	0.23 - 1.15	12 hr
Des	Golf Course Tributary	0.38	0.38			24 hr
	McDonald Creek	0.30	0.2 - 0.66	-		24 hr
	Silver Creek	0.40	0.2 - 0.76	0.35	0.20 - 0.57	48 hr
	Salt Creek	0.25	0.11 - 0.51	0.2	0.11 - 0.32	72hr
	Weller Creek	0.35	0.22 - 0.70	0.32	0.21 - 0.55	48hr
	Willow Creek	0.32	0.21 - 0.55			24 hr
	DesPlaines River	0.21	0.07 - 0.57	0.07	0.04 - 0.12	10 day

Updates to Base Model

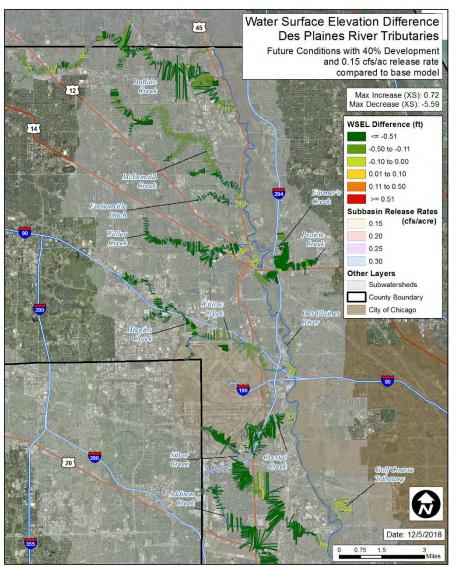
Watershed Activities Requiring Base Model Updates

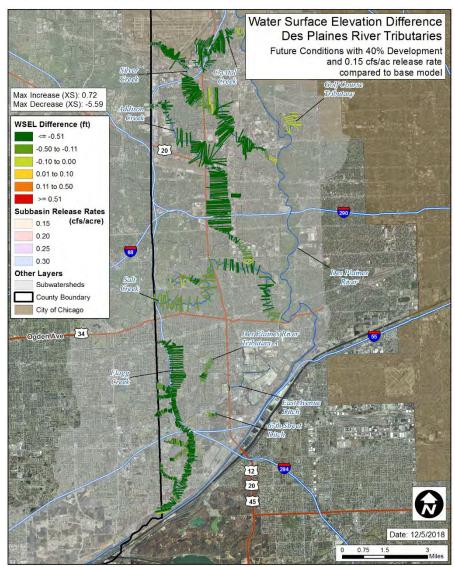
- Addison Creek: DWP modeling replaced by modeling for Stormwater Projects 11-186-3F, 11-187-3F, and 15-IGA-13
- Buffalo Creek: Stormwater Project 09-365-5F at Heritage Park
- Buffalo Creek: Stormwater Project 13-370-3F at Buffalo Creek Reservoir
- Des Plaines Tributary A: LOMR 17-05-2636X hydrology incorporated
- Farmer/Prairie Creek: Stormwater Project 12-056-3F (FRCR-12)
- Silver Creek: O'Hare Modernization-Updates to subbasin drainage areas
- Salt Creek: Inflows from USC modeling which reflect Busse Dam Gate Operations
- Weller Creek: Reservoir QA/QC edits and re-calibration

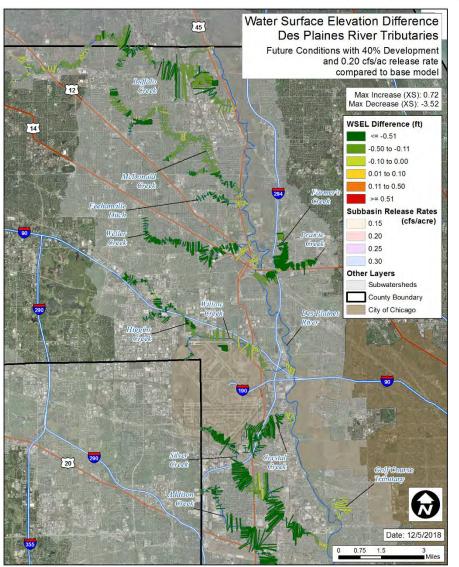
Special Considerations

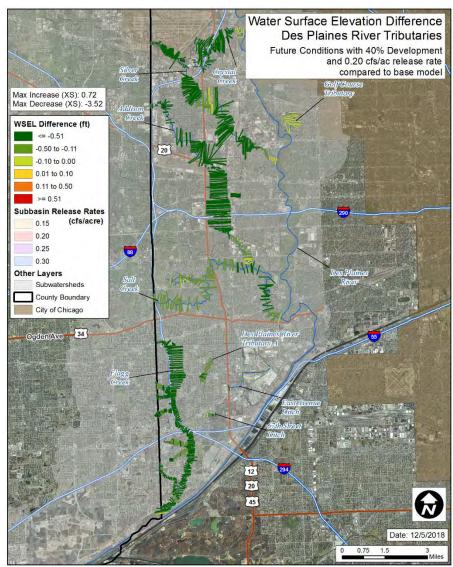
Portions of several subwatersheds fall outside the jurisdiction of the WMO and local watershed release rates were applied

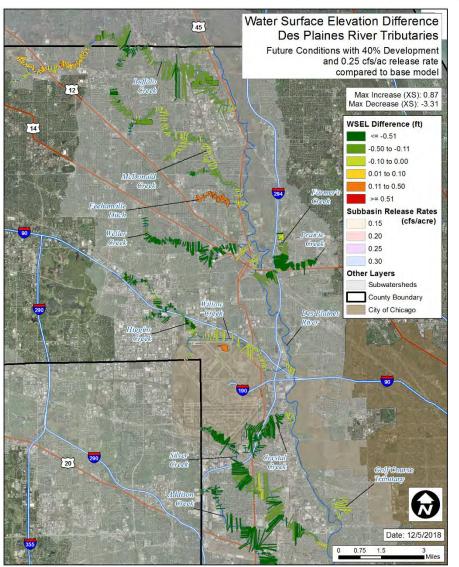


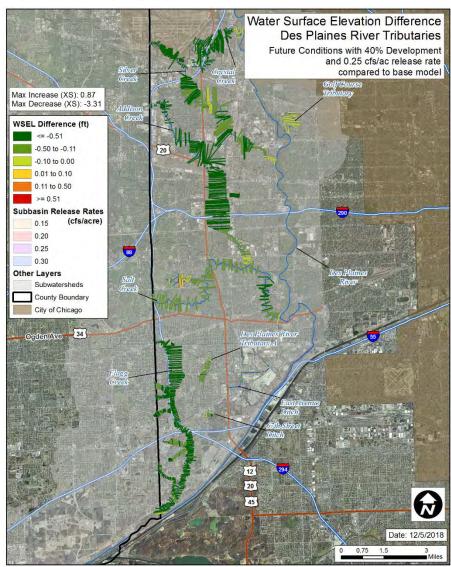


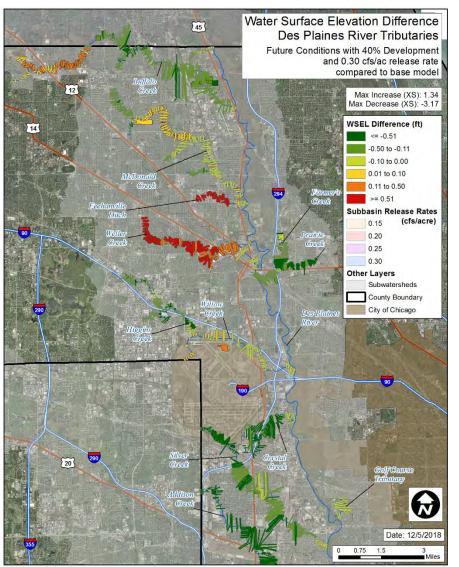


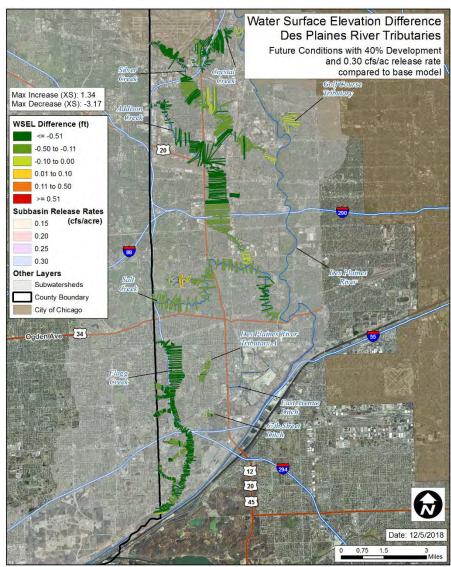












		WMO release rate				
Criteria applied to Des Plaines and tributaries, Stream length with increases in peak WSEI > 0.1'	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Total length	
Des Plaines River	180,949	205,860	194,438	193,860	257,312	
Addison Creek	0	0	0	0	47,018	
Buffalo Creek	0	0	66	10,582	70,930	
Crystal Creek	0	0	0	0	27,930	
DP Tributary A	0	0	0	0	5,077	
East Ditch	0	0	0	0	14,078	
Feehanville	0	0	9,661	9,661	12,030	
Flag	0	0	0	0	72,177	
Farmers Prairie	0	0	0	0	18,753	
Golf Course Trib	0	0	0	0	5,787	
McDonalds Creek	0	0	0	0	54,707	
Silver Creek	0	0	0	0	39,640	
Salt Creek	0	0	0	0	61,215	
Weller Creek	0	0	0	32,240	37,999	
Willow Creek	0	0	0	0	61,110	
67th Ave	0	0	0	0	1,866	

ries		l	Total			
Rive buta	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
Plaines hed Tri	Tributary stream length with increase in peak WSEI> 0.1' (ft)	0	0	9,727	52,483	530,318
es l	Tributary stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	1.8%	9.9%	
	Reservoirs with increases > 0.5'	0	0	0	2	

Results: Considerations for Watershed Specific Release Rates

			W	Total			
Sag	Q	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
Cal-9	'ate	Stream length with increase in peak WSEI> 0.1' (ft)	0	0	0	0	166,027
	3	Stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	0.0%	0.0%	
		Reservoirs in RAS model with increases > 0.5'	0	0	0	0	

og			W	Total			
ch Chicago	ည	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
sranch	. Wa	Stream length with increase in peak WSEI> 0.1' (ft)	0	108	108	0	286,663
th B	Rive	Stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	0.0%	0.0%	
No	_	Reservoirs in RAS model with increases > 0.5'	0	0	0	0	

			W	Total			
Creek	rshed	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
Poplar	te	Stream length with increase in peak WSEI> 0.1' (ft)	0	0	0	2,448	203,498
	3	Stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	0.0%	1.2%	
		Reservoirs in RAS model with increases > 0.5'	0	0	0	0	

<u>_</u>			W	Total			
lumet River	shed	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
Calu	ate	Stream length with increase in peak WSEI> 0.1' (ft)	1,066	1,066	1,066	10,796	256,719
Little (-	Stream length with increase in peak WSEI> 0.1' (%)	0.4%	0.4%	0.4%	4.2%	
Lit		Reservoirs in RAS model with increases > 0.5'	0	1	0	1	

		V	Total			
Salt Creek tershed	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length
୲⊾≅	Stream length with increase in peak WSEI> 0.1' (ft)	2,200	2,530	15,794	83,964	282,780
Jppe Wa	Stream length with increase in peak WSEI> 0.1' (%)	0.8%	0.9%	5.6%	29.7%	
	Reservoirs in RAS model with increases > 0.5'	2	2	3	3	

		1	Total				
s River hed	Criteria	0.15 cfs/ac	0.20 cfs/ac	0.25 cfs/ac	0.30 cfs/ac	Stream length	
Plaines Vatersh	Tributary stream length with increase in peak WSEI> 0.1' (ft)	0	0	9,727	52,483	530,318	
es /	Tributary stream length with increase in peak WSEI> 0.1' (%)	0.0%	0.0%	1.8%	9.9%		
	Reservoirs with increases > 0.5'	0	0	0	2		

Summary

Methodology

Provides a robust, consistent, and objective tool for evaluating Watershed
 Specific Release Rates

Key Findings

- Selection of Watershed Release Rates are able to mitigate future increases in water surface elevation due to future development in some watersheds
- The study results support the principles of the 1991 NIPC study
 - The effectiveness of detention decreases with watershed size
 - Urbanization without detention causes dramatic increases in flooding
 - Runoff volume is not significantly impacted by release rate

Basis for Future Management Decisions

 The results provide a tool for the District to consider stormwater and watershed management strategies consistent with the goal of the WMO



Watershed Specific Release Rates

Appendix B – Watershed Specific Release Rates

(Based on Watershed Planning Areas depicted in Appendix E)

Upper Salt Creek: 0.20 cfs/acre

Poplar Creek: 0.25 cfs/acre

Lower Des Plaines: 0.20 cfs/acre

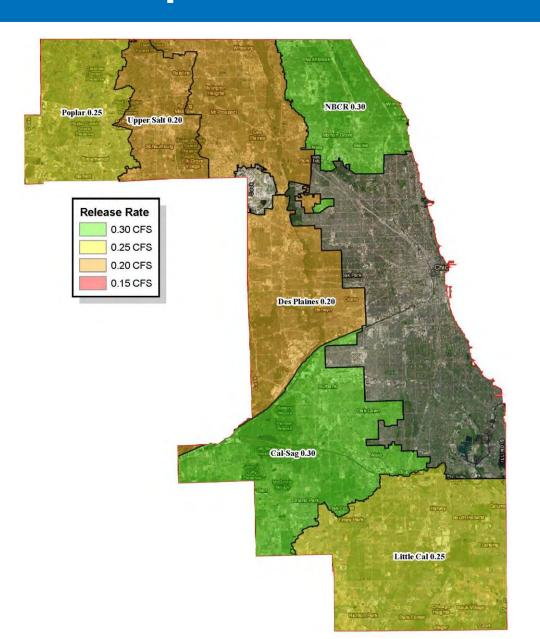
Calumet Sag Channel: 0.30 cfs/acre

Little Calumet River: 0.25 cfs/acre

North Branch: 0.30 cfs/acre



Watershed Specific Release Rates





Watershed Specific Release Rates

Effective Date

Recommended WSRR effective date: January 1, 2020

A reasonable transition time allows project planning already contemplated under current design standards to move forward, smoothly transitioning to new standards without onerous impacts that could require redesign.



- WMO allows detention and volume control to be constructed offsite
 - Site limitations and constraints must be demonstrated
 - Offsite storage must be located within the same subwatershed
 - All conditions outlined in WMO must be met and hierarchy followed
- "StormStore" is a potential stormwater credit trading market in Cook County
 - Feasibility study conducted by the Metropolitan Planning Council (MPC), The Nature Conservancy (TNC), and MWRDGC
 - Study determined there is ample supply and demand for a stormwater credit trading market across the County



- The following sections of the WMO were modified to effectuate StormStore:
 - Former § 503.3 Volume Control Trading
 - Former § 504.14 Detention Trading
- Technical Guidance Manual has a newly added Appendix H to provide guidance for offsite volume control and offsite detention trading
- Trading boundary was changed to watershed planning area instead of subwatershed to be consistent with boundaries for watershed specific release rates
- Former 10 acre threshold was removed to allow large site to pursue offsite detention and volume control



- § 503.4(B) Offsite Volume Control Requirements
 - Onsite volume control shall provide and capture a minimum of 50% of volume control storage
 - If site constraint exists, 100% may be provide offsite
 - Development utilizing offsite volume control shall provide flow through practice when tributary to a waterway
- § 504.15(B) Offsite Detention Requirements
 - Development site must demonstrate no adverse impacts by conducting a site analysis or sewershed analysis
 - Offsite detention facility shall be located in an area where there is local flooding



Offsite Trading Example

Municipal ROW Improvement Project

- WMO Permit
- Surplus detention and volume control
- Equivalent capture area from ROW
- Maintenance agreement
- Record permit documents
- Be functional before applicant requests final inspection







Offsite Stormwater Facilities

- Provide performance bond to be held by the municipality
- Provide certification of inspections and maintenance activities every year for first three years and then once every three years
- Offsite storage remains with transfer of ownership



Public Comment Period

Public Comment period through February 7, 2019

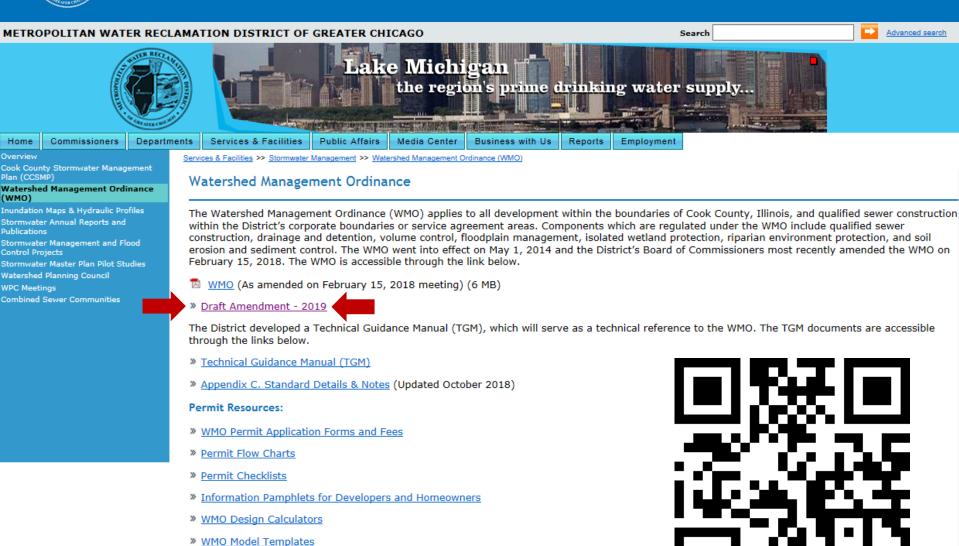
- Draft Amendment is posted on WMO website (wmo.mwrd.org)
- Comment to WMOComments@mwrd.org or mail to:

Metropolitan Water Reclamation District of Greater Chicago
Local Sewer System Section
111 East Erie Street
Chicago, Illinois 60611

Technical Guidance Manual update to follow



Dedicated WMO Website



wmo.mwrd.org

Authorized Municipalities and Multi-County Municipalities



Thank You

Please submit all comments to:

WMOComments@mwrd.org

Metropolitan Water Reclamation District of Greater Chicago 100 East Erie Street Chicago, Illinois